# West Suffolk Joint Health and Safety Panel



Title:	Agenda								
Date:	Monday 15 October	2018							
Time:	4.00 pm								
Venue:	<b>GFR-14 West Suffolk House</b> Western Way Bury St Edmunds								
Full Members:	Chair	<b>man</b> To be Elected							
	Vice Chair	<b>man</b> To be Appoin	ted						
	St Edmundsbury Borough Council (3) (Employers' Side)	Forest Heath District Council (3) (Employers' Side)	<u>Staff</u> <u>Representatives</u> (6) (Employees' Side)						
	Patrick Chung David Nettleton Frank Warby	Chris Barker Rona Burt Peter Ridgwell	Nigel Dulieu David Green Paul Goodspeed Gary Quilter Vacancy Vacancy						
Substitutes:	Paula Fox	Nigel Roman	Vacancy						
The membership	of this Panel needs r	not to be politically	balanced.						
Interests – Declaration and Restriction on Participation:	Members are reminde disclosable pecuniary register or local non p item of business on the sensitive information) discussion and voting disclosable pecuniary	interest not entered ecuniary interest who agenda (subject to and to leave the me on an item in which	in the Authority's along the exception for eeting prior to						
Quorum:	Four Members; to comprise a minimum of one Member from each Authority and two Staff Representatives								
Committee administrator:	Emma Barrett Administration Support Tel: 01284 757022 Email: emma.barretto	•	•						

This meeting is not governed by the normal Access to Information rules (The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012) in both Councils.

# THIS MEETING IS THEREFORE NOT OPEN TO THE PUBLIC

#### **Agenda**

Page No

#### **Procedural Matters**

ITEMS ON THIS AGENDA MAY FROM TIME TO TIME CONTAIN EXEMPT/RESTRICTED INFORMATION. MEMBERS OF THE PANEL ARE THEREFORE REQUESTED TO TREAT SUCH ITEMS CONFIDENTIALLY.

#### 1. Substitutes

Any Member who is substituting for another Member should so indicate together with the name of the relevant absent Member.

#### 2. Election of Chairman: 2018/2019

The approved Terms of Reference for the West Suffolk Joint Health and Safety Panel, requires that Chairmanship of the Panel shall alternate between the Employer's and Employees' sides. When the Chairman is a Member of one side of the Panel, the Vice-Chairman shall be a Member of the other side.

In 2018/2019, a Chairman is required to be elected from the Employer's Side.

The Panel is requested to **ELECT** a Chairman in accordance with this arrangement.

#### 3. Appointment of Vice-Chairman: 2018/2019

The approved Terms of Reference for the West Suffolk Joint Health and Safety Panel requires that Vice-Chairmanship of the Panel shall alternate between the Employer's and Employees' side.

As the Chairman of the Panel shall be from the Employer's side, in 2018/2019, a Vice-Chairman is required to be appointed from the Employees' side.

The Panel is requested to **APPOINT** a Vice-Chairman in accordance with this arrangement.

4.	Apologies for Absence	
5.	Minutes	1 - 4
	To confirm the minutes of the meeting held on 19 February 2018 (copy attached).	
6.	Minutes of the Joint Health and Safety Group: 4 September 2018	5 - 8
	Report No: HSP/JT/18/005	
7.	Accidents/ Incidents involving Employees and Members of the Public from 1 April 2018 to 31 August 2018: Summary	9 - 14
	Report No: HSP/JT/18/006	
8.	Health and Safety Training	
	The Service Manager (Health and Safety) will provide a verbal update on this item.	
9.	Health and Safety Software	
	The Service Manager (Health and Safety) will provide a verbal update on this item.	
10.	Christmas Fayre 2018: 22-25 November 2018 Event Safety Plan	15 - 34
	Report No: HSP/JT/18/007	
11.	Lockdown	35 - 40
	Restricted Report No: HSP/JT/18/008	
12.	Health and Safety Updates	
	The Service Manager (Health and Safety) will provide a verbal update on this item.	

Page No



# West Suffolk Joint Health and Safety Panel



Minutes of a meeting of the West Suffolk Joint Health and Safety Panel held on

Monday 19 February 2018 at 4.00 pm at the Council Chamber, District Offices, College Heath Road, Mildenhall, Suffolk IP28 7EY

Present:

**Chairman** Patrick Chung (Vice-Chairman) (in the Chair)

Forest Heath District
Council
Chris Barker
Peter Ridgwell

St Edmundsbury Borough Council Frank Warby

Staff
Representatives
Nigel Dulieu
Gary Quilter

#### 112. Apologies for Absence

Apologies for absence were received from Councillor Rona Burt (Forest Heath District Council – Employer's Side) and Lance Alexander, Tony Edwards and Paul Goodspeed (Staff Representatives – Employees' Side).

#### 113. Substitutes

No substitutes were declared.

#### 114. Minutes

The minutes of the meeting held on 16 October 2017 were confirmed as a correct record and signed by the Chairman.

#### 115. Minutes of the previous Joint Health and Safety Group

The Panel received and noted Report No: HSP/JT/18/001 (previously circulated) which incorporated the notes of the Joint Health and Safety Group meeting held on 17 January 2018.

### 116. Accidents/ Incidents involving Employees and Members of the Public from 1 April 2017 to 31 December 2017: Summary

The Panel received and noted Report No: HSP/JT/18/002 (previously circulated) which provided statistics relating to accidents/incidents involving Forest Heath District Council and St Edmundsbury Borough Council employees and members of the public from 1 April 2017 to 31 December 2017.

The Service Manager (Health and Safety) drew relevant issues to the attention of the Panel, including providing details of the types and locations of accidents/incidents of employees and members of the public during the reporting period. He then reported the amount of days lost due to workplace accidents/incidents and compared them with statistics from the past three years.

The Panel held a brief discussion and asked questions of the Service Manager to which comprehensive responses were provided.

#### 117. Amendments to the Joint Health and Safety Policy

The Panel received and noted Report No: HSP/JT/18/003 which outlined amendments that were to be undertaken by the Service Manager (Health and Safety) to Issue 3, Instruction 24 of the Joint Health and Safety Policy. The amendments made related to a manager/supervisor's role in monitoring each member of staff's level of exposure to Hand Arm Vibration and the steps they should take to provide protection from over-exposure.

#### 118. Christmas Fayre Update

The Service Manager (Health and Safety) gave a verbal report on the Bury St Edmunds Christmas Fayre that took place between 23 – 26 November 2017.

The Panel received a report on the preparation required to deliver the Christmas Fayre as well as details on the following subjects:

- Traffic Management Programme
- Park and Ride
- Coach Travel
- Steward recruitment and briefings
- Stewarding of the Christmas Fayre
- St Johns Ambulance
- Policing of the Christmas Fayre
- · Methods of communication used at the Fayre
- CCTV and operations room

There being no decision required, the Panel noted the verbal report.

#### 119. **Health and Safety Training**

The Service Manager (Health and Safety) informed Members that an Institute of Occupational Safety and Health (IOSH) Managing course ran on the 6 - 8 February 2018. 10 members of staff attended and all of them had passed.

#### 120. Suffolk Workplace Wellbeing Charter

The Panel received and noted Report No: HSP/JT/18/004 which gave an update on the progress towards achieving the Suffolk Workplace Wellbeing Charter.

The Council was assessed by a Panel of representatives from Suffolk County Council Public Health, Norfolk County Council Public Health and Public Health England on 25 October 2017, following which the Council was advised that it had successfully achieved accreditation to the Charter. The Council achieved the standard of excellence in four of the eight categories and achievement with recommendations to reach excellence in the remaining four categories.

#### 121. Health and Safety Update

The Service Manager (Health and Safety) gave a verbal report on recent cases relating to other organisations in the country that had received substantial penalties and fines for breaching Health and Safety regulations.

#### 122. Any Other Business

No other business was discussed.

The Meeting concluded at 5.23 pm

Signed by:

Chairman





# West Suffolk Joint Health and Safety Panel 15 October 2018

Minutes of the Meeting of the Joint Health and Safety Group held on 4 September 2018

Attached are the minutes of the above-mentioned meeting for the information of the Panel.



#### **Joint Health & Safety Group**

**DATE:** 4 September 2018 West Suffolk House

**PRESENT:** Martin Hosker, Andrew Catchpole, Tony Edwards, Nigel Dulieu, Paul Goodspeed, Lance

Alexander.

**APOLOGIES:** Gary Quilter, Anne Cusack, Natasha Holdgate, David Green, Stephanie Grayling, Julie

Dean.

#### ADDITIONAL DISTRIBUTION: None

	Item	Points Raised	Action					
1.	Apologies & Introductions	1.1 Apologies as above.	All					
2.	Minutes of Last Meeting	2.1 MH Went through the minutes of last meeting, no issues.						
3.	Health & Safety Annual report	<ul><li>3.1 MH Presented a new draft annual report. Explained the reasons behind the report, its layout and giving updates on the annual statistics from April 2017- March 2018.</li><li>3.2 MH to review the draft report where relevant before presenting it to LT and then West Suffolk Joint Health and Safety Panel.</li></ul>	МН					
4.	Health & Safety Statistics	<ul> <li>4.1 MH Presented the accident statistics for employees and members of the public April – August 2018.</li> <li>4.2 MH Will continue to monitor, investigate and implement actions where necessary to reduce the likelihood of similar incidents/accidents in the future.</li> </ul>	МН					
5.	H & S Training	<ul> <li>5.1 MH Went through the upcoming Health &amp; Safety training events:</li> <li>Event Safety Management 6<sup>th</sup> November in WSH,</li> <li>IOSH Managing Safely 12-14<sup>th</sup> February 2019 FHDC.</li> <li>Additional Event Safety training session April 2019 TBC.</li> </ul>	МН					
6.	H&S Software	<ul> <li>6.1 MH Gave an update on the progression of the software.</li> <li>had two telephone conferences,</li> <li>Sent flowcharts for COSHH, incident reporting, Audits, Risk Assessments and Fire Risk Assessment</li> <li>Next is a site visit to confirm our requirements and build a trail data base</li> </ul>	МН					

Page 7

7.	Christmas Fayre	<ul> <li>7.1 MH Gave an overview of the Christmas Fayre:</li> <li>Event plan to go to the Safety Advisory Group (SAG) on 05 October 2018</li> <li>Table top exercise planned for 18 October 2018 to include all major players and emergency services (police to lead).</li> </ul>	МН
8.	Lockdown	8.1 MH Gave an overview of the planned lockdown exercise.	All
9.	ARP H&S issues	<ul> <li>9.1 MH Gave an overview of the H&amp;S issues raised by ARP.</li> <li>2 x Fire warden training sessions have been completed</li> <li>New fire assembly location agreed</li> <li>Evacuation chair training to be confirmed</li> <li>Stab vests for enforcement debt collectors</li> </ul>	MH
10.	Around the Table	<ul><li>10.1 TE raised the issue of the lack of Emergency Controllers for the depot due to staff changes.</li><li>10.2 AC to review for the fire procedures for the depot.</li></ul>	AC
11.	H & S Updates	11.1 AC went through Company & Council Prosecutions outlining each case and potential lessons learnt.	All
12.	Any other Business	None.  Meeting closed at 12.15 p.m.	

#### Dates of next meetings:

#### **West Suffolk Joint Health and Safety Panel**

15 October 2018 at 4pm – West Suffolk House

#### **Joint Health & Safety Group**

11 January 2019 FHDC Training Room

# West Suffolk Joint Health and Safety Panel



Title of Report:	Accidents/Incidents in and Members of the Pu to 31 August 2018: Sur	blic from 1 April 2018						
Report No:	HSP/JT/18/00	6						
Report to and date/s:	West Suffolk Joint Health and Safety Panel 15 October 2018							
Portfolio holder:	Stephen Edwards Portfolio Holder for Resources and Performance Tel: 01799 530325 Email: Stephen.edwards@forest-heath.gov.uk	Ian Houlder Portfolio Holder for Resources and Performance Tel: 01284 810074 Email: ian.houlder@stedsbc.gov.uk						
Lead officer:	Martin Hosker BEM Service Manager (Health an <b>Tel:</b> 01284 757010 <b>Email:</b> martin.hosker@westsuffo	olk.gov.uk						
Purpose of report:	To receive and note a summand incidents.	nary of recent accidents						
Recommendation:	The Panel is requested to Accidents and Incidents in Members of the Public fo to 31 August 2018.	nvolving Employees and						
Key Decision:  (Check the appropriate box and delete all those that do not apply.)	Is this a Key Decision and, in definition? Yes, it is a Key Decision - □ No, it is not a Key Decision							
Consultation:	the Joint Health September 201	atistics were discussed at and Safety Group on the 48.						
Alternative option(s)	): • N/A							
Implications: Are there any financia If yes, please give deta Are there any staffing	nils •							
If yes, please give deta Are there any <b>ICT</b> imply yes, please give details	lications? If Yes $\square$ No							

Are there any <b>lega</b> implications? If yes details	, please give	health and safe maintain a safe environment for our facilities injuries under requirement of Safety at Work main purpose of to generate repto Local Authorities) ale serious accidenthey can be invaction taken to reoccurrence.	or all staff and users . Reporting of RIDDOR is a . the Health and . etc Act 1974. The . of the regulations is . corts to the HSE and . rities (enforcing . erting those to . or incidents, so . vestigated and
Are there any <b>equa</b> If yes, please give		Yes □ No ⊠	
Risk/opportunity		(potential hazards or corporate, service or p	
Risk area	Inherent level of risk (before controls)	Controls	Residual risk (after controls)
Legal non compliance	Medium	Monitor, investigate accidents/incidents, reviewing procedures to reduce future incidents	Low
Ward(s) affected	:	All	
	e <b>rs:</b> Dapers are to be Website and a link	N/A	
Documents attac	hed:		

#### 1. Key issues and reasons for recommendation(s)

#### 1.1 **Accidents/incidents**

- 1.1.1 Accident /incident reports are completed every time there is an accident or incident at work involving a member of staff, or a member of the public on our premises.
- 1.1.2 These incident reports are read by the Health and Safety Manager to identify accident trends, if any, and to put in place measures to mitigate further injury.
- 1.1.3 RIDDOR reports have to be submitted to the Health and Safety Executive (HSE) whenever there is:
  - (i) death;
  - (ii) a serious injury;
  - (iii) amputation;
  - (iv) loss of sight, permanent or temporary;
  - (v) someone is taken to hospital and is admitted for more than 24 hours;
  - (vi) a member of staff is not seriously injured, but spends more than 7 days off work as a result of that injury;
  - (vii) illness that resulted from exposure to a biological agent, or its toxins or infected material; and
  - (viii) acute illness or loss of consciousness arising from absorption of any substance by inhalation, ingestion or through the skin.



	April	May	June	July	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	TOTAL
Contact with moving machinery		_		-		_							
Hit by moving object					1								1
Hit by moving vehicle		2	1										3
Hit something fixed or stationary													
Manual Handling				2	3								5
Slipped, Tripped or Fell	1	3	2	2									8
Exposed to a harmful substance		1											1
Injured by an animal/Insect				1									1
Violence at work/ verbal abuse against staff	3	3	2	7	5								20
Another kind of accident			4	1									5
Technique													
Dangerous occurrence	1		1	1	1								4
Disease													
Near Miss/ Dangerous Condition													
Treatment													
Trapped													
Cut													
Road Traffic Accident	1			1	1								3
Total accidents	6	9	10	15	11								51
Total Number of Days Lost for Apr	il 2018	- Marc	h 2019										
	April	May	June	July	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	TOTAL
Contact with moving machinery													
Nearmiss/Dangerous Condition													
Hit by moving object													
RTA													
Hit by moving vehicle		13	11										24
Hit something fixed or stationary													
				5	14								19
Manual Handling													
					1								1
Manual Handling					1								1

#### **Summary of Public Accidents April 2018 to March 2019**

LOCATION	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	TOTAL
Abbey Gardens		1		1									2
Bury Bus Station													
Haverhill Toilets													
East Town Park			1										1
Corn Hill													
Newmarket Guineas	1	3											4
All Car Parks	1												1
Nowton Park		3	1										4
WSH Offices	1												1
Parkway													
Bury Town Centre/market													
The Apex	1	1	1	2									5
Olding Road/Depot													
Angel Hill													
West Stow			-	-									
FHDC Offices													
TOTAL	4	8	3	3	0								18

General Incident			2	1					3
Violence on premises									
Road Traffic Accident									1
General Accidents									
Slips, Trips, Falls, Bumps	3	3	1	1					8
Near Miss									
Dangerous condition									
Dangerous Occurance				1					
Hit by falling object		1							1
Ill health	1	4							5
TOTAL	4	8	3	3	0				18

# West Suffolk Joint Health and Safety Panel



Title of Report:	Christmas Fayre: 22-2! Event Safety Plan	5 November 2018
Report No:	HSP/JT/18/00	7
Report to and date/s:	West Suffolk Joint Health and Safety Panel	15 October 2018
Portfolio holder:	Stephen Edwards Portfolio Holder for Resources and Performance Tel: 01799 530325 Email: Stephen.edwards@forest-heath.gov.uk	Ian Houlder Portfolio Holder for Resources and Performance Tel: 01284 810074 Email: ian.houlder@stedsbc.gov.uk
Lead officer:	Martin Hosker BEM Service Manager (Health an Tel: 01284 757010 Email: martin.hosker@westsuff	.,
Purpose of report:	To receive and note the Chr Plan.	
Recommendation:	The Panel are requested Fayre Event Safety Plan 1	
Key Decision: (Check the appropriate	Is this a Key Decision and, a definition?	
box and delete all those that <b>do not</b> apply.)	Yes, it is a Key Decision - □ No, it is not a Key Decision	
Consultation:	<ul> <li>Has been writted parties i.e. Policy Intelligence Unit Highway Authors and other stakes</li> <li>Has been discuss Safety Group of Has been discuss</li> </ul>	re Event Safety Plan 2018: en with input from third ce, Counter Terrorism t (CTIU), Fire, Ambulance, rity, Emergency Planning sholders. ssed at the Joint Health and on the 4 September 2018. ssed at the Safety Advisory 5 October 2018.
Alternative option(s	•	
Implications: Are there any financia If yes, please give deta	•	) 🗵

Are there any <b>staft</b>		Yes □	No ⊠			
If yes, please give		• Yes □	No ⊠			
Are there any <b>ICT</b> yes, please give de		1e5	INO 🖾			
Are there any <b>lega</b>		Yes ⊠	No □			
implications? If yes			_	juirement under		
details	, ,		-	ety legislation to		
				e environment at all		
				plies to staff,		
			-	all holders, visitors		
				rs. This not only		
				he event is on but		
			n periods.	ld up and break		
Are there any <b>equa</b>	ality implications?	Yes □	No ⊠			
If yes, please give		•	.10 🖂			
Risk/opportunity				pportunities affecting		
				roject objectives)		
Risk area	Inherent level of risk (before	Control	5	Residual risk (after controls)		
	controls)			Controls)		
Legal non compliance	Medium	Risk asse		Low		
		covering activities,				
		inspection				
		monitorin	g, zone			
		leader ins and moni				
		appropria				
			g, security,			
Ward(s) affected	•	first aid a	nd Policing			
Ward(s) affected Background pape		N/A				
(all background p		1N/ A				
	website and a link					
included)	and a min					
<b>Documents attac</b>	hed:	Append	dix A: Th	ne Christmas Fayre		
		Event Safety Plan 2018 Summary				
		Restrict	ed Annexe	s to the Safety Plan:		
		Found	at the fol	llowing link on the		
		Intranet	t:			
		http://s	vr-mgov-			
				uments.aspx?CId=1		
		93&MId	=4016&Ve	<u>r=4</u>		

#### 1. Key issues and reasons for recommendation(s)

- 1.1 Event Safety Plan Current legislation requires the organisation to have a suitable and sufficient event safety plan for any event that it runs.
- 1.1.1 St Edmundsbury Borough Council recognises its responsibility to ensure so far as is reasonably practicable the health, safety and welfare of all its employees and to conduct its undertakings in such a way as to prevent the public and others not employed by the Council from being exposed to risks to their health and safety during this event.
- 1.1.2 The event safety plan has been compiled (acknowledging the guidance contained in the 'Purple Guide' issued by the Event Safety Forum and endorsed by the Health and Safety Executive), to provide an operational event safety plan for the Christmas Fayre in Bury St Edmunds.
- 1.1.3 All employees and people working on a voluntary or paid basis will have access to this document and be made aware of its contents.
- 1.1.4 The event safety plan is to ensure, as far as is reasonably practicable, the safety of the spectators in their enjoyment of the event and to promote a unified, co-ordinated response to any emergency arising from that event. It is based on the principles of health and safety management and risk assessment, recognising that, in all considerations, the safety of the general public is of paramount importance.
- 1.1.5 The production of this event safety plan includes the procedures for dealing with untoward events and major incidents should such an incident occur. St Edmundsbury Borough Council acknowledges the assistance of the numerous local agencies and emergency services in the compilation of this plan. It has been proved that by working together as a team it may be possible to prevent an incident occurring and thereby ensure that Bury St Edmunds residents and visitors to East Anglia enjoy a safe time at the event.
- 1.1.6 This event safety plan is intended for sole use by the organisations involved in this event and not for public distribution, as some information contained within the plan is considered restricted.

#### 1.2 Safety Plan Objectives:

- To identify roles, duties and responsibilities for each organisation;
- To identify lines of communication, command and control;
- To ensure the safety of the General Public and people attending or working at the event;
- To minimise impact on people not involved in the event including local residents and local businesses.



# **St Edmundsbury Borough Council**

# **Christmas Fayre**

### 22-25 November 2018



## **Event Safety Plan**

(Ver. 1.5)

Christmas Fayre, Health & Safety Team West Suffolk House Bury St Edmunds IP33 3YU

#### **BURY ST EDMUNDS CHRISTMAS FAYRE SAFETY PLAN 2018**

CONTENTS
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- Foreword
- Introduction
- General Arrangements

#### Annex

- A. Site Maps
- B. Roles & Responsibilities
- C. Communications Plan
- D. Risk Assessments
- E. Fire Risk Assessment
- F. Stallholders & Traders Terms & Conditions
- G. Emergency evacuation and temporary zone closure plan
- H. First aid assessment
- I. CCTV camera locations Event Organisers file only
- J. Crowd Management
- K. Traffic Management Plan
- L. Electrical certification *Event Organiser file only*
- M. Marquee certification Event Organiser file only
- N. Stage certification/calculations *Event Organiser file only*
- O. Fairground Public Liability, Electrical tests & Operational compliance *Event Organiser file only*
- P. Stewards briefing presentation *Event Organiser file only*
- O. Stewards notes
- R. Stewards booking in sheet
- S. Found, missing child procedure and form
- T. Market Square Group, certification and risk assessments Event Organiser file only
- U. COMAH off site Action Card at Saxham
- V. Firework display, safety plan, documentation and risk assessments Event Organiser file
- W. Bomb Threat Procedures
- X. Zone Leader notes
- Y. Counter Terrorism Strategy Event Organiser file
- Z. Suffolk Resilience, annex I to the "Guide to the evacuation and shelter in Suffolk" evacuation guidance for Bury St Edmunds.

Note: Stallholder's Risk Assessments (stalls that have identified risks and Public Liability held separately by the Economic Development Team (Sharon Fairweather)

#### **Bury St Edmunds Christmas Fayre Safety Plan**

#### **Foreword**

St Edmundsbury Borough Council recognises its responsibility to ensure so far as is reasonably practicable the health, safety and welfare of all its employees and to conduct its undertakings in such a way as to prevent the public and others not employed by the Council from being exposed to risks to their health and safety.

This Event Safety Plan has been compiled (acknowledging the guidance contained in the 'Purple Guide' issued by the Event Safety Forum and endorsed by the Health and Safety Executive), to provide an operational event safety plan for the Christmas Fayre in Bury St Edmunds.

All employees and people working on a voluntary or paid basis will have access to this document and be made aware of its contents.

This plan is to ensure, as far as is reasonably practicable, the safety of the spectators in their enjoyment of the event and to promote a unified, co-ordinated response to any emergency arising from that event. It is based on the principles of health and safety management and risk assessment, recognising that, in all considerations, the safety of the general public is of paramount importance.

The production of this document includes the procedures for dealing with untoward events and major incidents should such an incident occur. St Edmundsbury Borough Council acknowledges the assistance of the numerous local agencies and emergency services in the compilation of this plan. It has been proved that by working together as a team it may be possible to prevent an incident occurring and thereby ensure that Bury St Edmunds residents and visitors to East Anglia enjoy a safe time at the event.

This document is intended solely for the use of the organisations involved in this event and not for public distribution, as some information contained within is considered restricted.

#### **Objectives:**

- To identify roles, duties and responsibilities for each organisation
- To identify lines of communication, command and control
- To ensure the safety of the General Public and people attending or working at the event
- To minimise impact on people not involved in the event including local residents and local businesses.

#### **Bury St Edmunds Christmas Fayre Safety Plan**

#### Introduction

This will be the fifteenth year that St Edmundsbury Borough Council has organised a Christmas Fayre. If it continues to be successful, it is the intention that it will continue to take place on an annual basis.

It involves the erection of over 300 temporary stalls set up on Angel Hill, Charter Square, Moyse's Hall, Abbey Gardens, Hatter Street and within the Athenaeum/Apex (see annex A).

At this stage, there is no indication of the likely number of visitors, however it was estimated that there were over 130,000 visitors last year. Given the Market's size and the numbers attending, there is a high dependence on event planning and safety arrangements.

St Edmundsbury Borough Council receives advice and support from a multi-agency Safety Advisory Group (SAG).

#### **Timings**

The timings for the event are as follows:

#### 12 - 22 November 2018

Throughout the 2 weeks - Individual Zone Leaders briefings

- Steward briefings

- Build up in Abbey Gardens

#### **Tuesday 20 November 2018**

1800 hrs – Public parking on Angel Hill suspended

#### Wednesday 21 November 2018

0800 hrs – Pre build up (Angel Hill car park)

0930 hrs – Road Closures (Angel Hill Traffic lights to Churchgate Street)

1000 hrs – Hatter Street closes, Higher Baxter Street closed to through traffic

2130 hrs – Pre build up finish

#### **Thursday 22 November 2018**

0800 hrs – Stall holders build up

1000 hrs - Health and Safety walk round

1100 hrs – Operations room opens

1100 hrs – One way system reversed on Angel Lane and Lower Baxter Street

Closed to through traffic

1130 hrs – All vehicles clear of market areas

1200 hrs – Fayre opens to the public

#### Thursday 22 November 2018 continued...

1800 hrs – Parking for residents and permit holders is limited at Crown Street and both sides of Honey Hill

1945 hrs – Firework display Abbey Gardens

2000 hrs - Fayre closes

2030 hrs – Operations room closes

#### Friday 23 November 2018

0800 hrs – Parking for residents and permit holders is limited at Chequer Square

0800 hrs – Operations room opens

0815 hrs – Excursion Coach Drop off/pick up brief

0830 hrs – Park and Ride (P&R) starts

0830 hrs - All vehicles clear of market area

0900 hrs – Fayre opens to the public

2000 hrs – Fayre closes

2030 hrs – P&R finishes

2030 hrs – Operations room closes

#### Saturday 24 November 2018

0800 hrs – Operations room opens

0830 hrs – P&R starts

0830 hrs – Park and Walk (P&W) opens at Greene King, West Suffolk College & Olding Road

0830 hrs - All vehicles clear of market area

0900 hrs – Fayre opens to the public

2000 hrs – Fayre, and PW close

2030 hrs – P&R finishes

2030 hrs – Operations room closes

#### **Sunday 25 November 2018**

0800 hrs – Operations room opens

0900 hrs – P&R starts

0930 hrs – P&W opens at Greene King, West Suffolk College & Olding Road

0930 hrs – All vehicles clear of market area

1000 hrs – Fayre opens to the public

1700 hrs – Fayre closes

1700 hrs – P&W closes at Greene King, West Suffolk College & Olding Road

1715 hrs – Fayre breakdown

1730 hrs – P & R Finishes

2000 hrs – Operations room closes

2300 hrs – Roads Open (Angel Hill, Mustow Street, Angel Lane, Hatter Street, Higher & Lower Baxter Street), reversed one way system Angel Lane stops.

#### **General Arrangements**

Whenever a member of event staff notices a health and safety hazard or potential hazard, s/he must act immediately by:

- Making the area safe i.e. cordon
- Report to Event Manager

#### **Roles & Responsibilities**

The responsible body for the organisation of the Christmas Fayre is St Edmundsbury Borough Council; detailed responsibilities are shown in Annex B.

#### **Operations room**

The Cathedral Modern Theology Library, Abbey House, Angel Hill, Bury St Edmunds, IP33 1LS, has been designated as the Operations Room for the duration of the event and set up with the support of ICT.

The Operations Room will be operational from the times stated previously; it will also be used as a focal point for all staff and the emergency services as required.

In the event of the Operations room failing the alternate operations room will be the car parks room in the Multi storey car park.

#### **Risk assessments**

The Borough Council will undertake a generic risk assessment for the event, supported by individual risk assessments for the areas of high risk; these risk assessments will be included at Annexes D & E.

In addition, the Council obtains third party risk assessments/public liability insurances/qualifications from all major contractors and suppliers which are checked and validated by a member of the Safety Team prior to the Fayre opening and held in the operational Event Safety Plan.

#### **Accidents / Near Misses / Violence at Work reporting**

All Accidents/near misses and violence at work incidents must be reported under current legislation, they are to be reported as follows:

- Event Staff All Accidents / near misses / violence at work incidents are to be reported and recorded on St Edmundsbury Borough Council General Reporting Form; these will be located at the Operations Room, Athenaeum, Moyses Hall and Apex. A copy of the report is to be sent to the St Edmundsbury Borough Council's Health & Safety Manager.
- Members of the Public Any incident involving a member of the public must be brought to the attention of the Zone Leader and first aid assistance called if appropriate. Zone Leaders to report incidents to Event Manager, where appropriate. A record of the incident is to be recorded on St Edmundsbury Borough Council General Reporting Form. These are located as previously mentioned. A copy of the report is to be sent to the St Edmundsbury Borough Council's Health & Safety Manager.

#### Security/Stewards

Routine crowd control is be managed by a team of stewards and professional security staff. Their roles and responsibilities are shown in Annex B.

Security of the Fayre at night will be managed by a team of security guards provided by a professional security company and the organiser of the world market.

The Event Manager will arrange briefing for all stewards/security prior to the event, outlining responsibilities, hazards, reporting of incidents, Fayre layout etc, briefings will take place between the;

Early October up to the 22 November 2018

Additional briefings will be undertaken by the Event Director/Manager or Health and Safety adviser as and when required.

All stewards are to book in at the Operations room prior to starting work and book out at the end of the day passing on any debriefing points to the operations room supervisor.

#### **Pre Event Checks**

Zone Leaders/Duty Managers will undertake pre-event checks of their zones of responsibility this creates an opportunity for good housekeeping. By removing unnecessary items, rubbish, materials will reduce the likelihood of hoax calls, the placing of devices/items that may cause a disruption to the event.

#### Serious Incident/Bomb threat/Act of terrorism

In the event a serious incident, bomb threat or act of terrorism an Incident Controller will be appointed, they will responsible for dealing with the incident/threat. Depending on the severity of the incident one of the 3 emergency services may take control, detailed procedures can be found at Annex W to this event safety plan.

At the time of writing this event safety plan the current threat level for the UK is "SEVERE" (which it has been for a number of years with the occasional rise to critical). This means that an attack is highly likely, however there is no specific intelligence to suggest that an attack is likely at this year's Christmas Fayre.

In light of recent events and taking into to account the nature of the event and the expected numbers of attendance a counter terrorism strategy has been written specifically to cover the Christmas Fayre, part of the strategy is to deploy Hostile Vehicle Mitigation (HVM) on approaches that lead to highly crowded areas to prevent a vehicle attack (see counter terrorism strategy at Annex Y).

#### **Evacuation and zone closure procedures**

Should there be a situation that requires the Fayre, or parts of, to be evacuated or closed down, stewards will then be directed by the Event Manager/Zone Leaders.

The Fayre has been divided into 22 zones for management and control purposes (see Annex A).

- Zone 1 The ARC
- Zone 2 The Apex
- Zone 3 Bus station/St Johns Street
- Zone 4 Moyses Hall
- Zone 5 The Buttermarket
- Zone 6 The Traverse
- Zone 7 Abbeygate Street
- Zone 8 Hatter Street
- Zone 9 Angel Hill World Market
- Zone 10 Angel Hill Fun Fair
- Zone 11 Abbey Gardens West
- Zone 12 Abbey Gardens East
- Zone 13 Abbey Gate
- Zone 14 British Market (Angel Hill)
- Zone 15 Athenaeum
- Zone 16 Crown Street (Park & Ride drop off/pick up)
- Zone 17 Honey Hill (Excursion Coach drop off/pick up)
- Zone 18 Olding Road P&W (Sat-Sun)
- Zone 19 West Suffolk College P&W (Sat-Sun)
- Zone 20 Park & Ride (Fri-Sun)
- Zone 21 Greene King P&W (Sat-Sun)
- Zone 22 Firework no go zone (Thurs)

Detailed emergency evacuation and zone closure plan is at Annex G.

Angel Hill and Hatter Street will be closed for the duration of the event, in the unlikely event of an emergency all parts of Angel Hill (including transit) will be maintained for the emergency services.

If the park and ride has to be suspended for any reason, temporary shelter will be the Cathedral and St Mary's Church.

#### **Emergency Service Rendezvous Point (ESRP)**

In case of a major incident the following 2 locations have been identified as possible ESRP's (see Annex A):

**ESRP 1 -** Rear of Apex, St Andrews St South, IP33 1SD.

ESRP 2 - Chequer Square, IP33 1QZ.

#### **Emergency vehicle access**

Emergency vehicle access will be maintained to all areas of the Fayre at all times.

Stewards are instructed to ensure that access routes are not compromised by any obstructions.

In the event of emergency access being required stewards will be notified and deployed to the area to assist in safe entrance and egress of these services.

#### **Town Centre Evacuation**

If there is a requirement for the town centre to be evacuated, there is separate guidance on evacuation, found within Suffolk Resilience, Annex I to the "Guide to the evacuation and shelter in Suffolk" (Town centre Bury St Edmunds). A copy of which can be found at Annex Z to this safety plan.

#### **First Aid**

Appropriate first aid cover will be in attendance at the event; this cover will be provided by St John Ambulance, the first aid assessment is found at Annex H.

The first aid post will be established in the lay-by, east side of the Athenaeum, Angel Hill (see Annex A). An additional first aid point is located in St Andrews Street South at the rear of the Apex; co-located at these points will be an ambulance. In addition to the above there will be a First Aid Pod in the Abbey Gardens, any casualties evacuated from the Fayre will be taken to the A&E department West Suffolk Hospital.

There will be a minimum of 14 St John trained First Aiders on duty each day; they will be deployed as follows:

- 2 will be roving on Angel Hill
- 2 in the Abbey Gardens
- 2 around Town Centre
- 2 at the ARC
- Ambulances will be of a crew of 2.

Both the Ambulance Service and West Suffolk Hospital have been informed of the event by the Health and Safety Manager.

Air Ambulance - In the event of the Air Ambulance being needed for an emergency medical evacuation the centre of the Abbey gardens will be cleared and used as a Helicopter Landing Site (HLS).

#### **Fire Safety**

The Fire and Rescue Service have visited the Fayre in its current configuration to ensure their vehicles will be able to access the site and the surrounding buildings to deal with an emergency.

Every stall holder at the Christmas Fayre that has a risk of fire is required to carry a fire extinguisher appropriate to their business. These will be inspected prior to the Fayre opening by a member of the Safety Team.

#### Weather

In event of bad weather i.e. ice/snow, the Event Manager will have access to remedial works equipment such as gritting barrows that will be located in the Abbey Gardens, Angel Hill.

Main routes such as Angel Hill will be closed however due to it being on the County gritting route therefore there may be a requirement to open this route to allow winter maintenance vehicles through, during Fayre closure times; this will be briefed separately if required.

#### Note:

Priority 1 routes

Priority 2 routes

- Angel Hill
- Abbeygate Street

- Hatter Street
- Angel Lane

Over the past few years when there has been a real threat of severe weather i.e. gale force winds a good relationship has been set up with the local metrological office who will provide hourly local updates, the telephone number can be found out in Annex C.

#### **Crowd Management and Dynamics**

The Event will be monitored by the CCTV control room in addition the operations room will have additional CCTV coverage (not covered CCTV control room) of the event. Staff from both the CCTV Control Room and the Operations Room will monitor crowd behaviours and potential issues and update the Event Manager or Zone Leaders as necessary. Locations of the CCTV control room cameras are at Annex I, Operation room cameras are shown at Annex A.

There are two areas that require additional control crowd control measures, they are:

- Abbeygate street
- The Abbey Gate (access from Angel Hill to the Abbey Gardens).

Details of these additional measures can be found at Annex J.

There is a requirement to have additional stewards (if available) at the operations room to respond to an emergency.

#### **Barriers**

Crowd control barriers will be set up as shown in Annex A.

Additional barriers will be located at the junctions of Abbeygate Street and Lower and Higher Baxter Streets, to prevent members of the public overcrowding Angel Hill again see Annex G.

#### Contractors, Equipment, Stages, etc

All equipment supplied by contractors ("public announcement equipment, stages etc") will be the subject of individual risk assessments submitted by the supplier to the Event Manager.

#### **Performers and Entertainers**

Full details of performers and entertainers are with the Event Manager, all entertainers and performers are to provide individual technical requirements and risk assessments if appropriate.

#### **Fairground**

The Event Manager must receive satisfactory evidence from the Fairground Operator of liability insurance, risk assessment and ride test certification.

#### Stallholders and traders

The responsibilities and obligation of stallholders and traders are regulated by written conditions, a signed copy by stallholders and traders will be held by the Event Manager, details of conditions can be found in Annex F.

#### **Food Hygiene**

All stallholders selling food and drink have received specific guidance notes from the Council's Environmental Health Section, and Environmental Health Officers will visit stallholders during the event to ensure compliance.

#### **Liquid Petroleum Gas (LPG)**

All stallholders cooking with LPG have received specific guidance notes on the safe use of LPG. Inspection to ensure compliance will be undertaken by a member of the Safety Team prior to the Fayre opening.

#### **Electrical Safety**

The power supply for this year's market will be supplied by two independent contractors each contractor will supply power as follows:

#### Pearce Hire – will supply power to;

- Both sides of Angel Hill including the ready assembled marguees and the Athenaeum.
- All stall holders in the Abbey Gardens (top end) and tower lights.
- Decorative lights on Abbey Gate.
- Lighting and PA at coach drop off point.
- The bottom of the gardens which will include a small fairground, children's activities, toilets and Santa's Grotto.
- Stalls in Hatter Street and small marquee in Langton Place.

#### St Edmundsbury Theatre Services – will supply power to;

- Marguees on Charter Square.
- St John's Street

There will be a Duty Electrician in attendance from both contractors throughout the event including the build up and break down periods.

All electrical equipment and supplies provided by the event contractors are to be compliant with current legislation and the certification is to be handed to the Health and Safety Manager.

The Duty Electricians or a Safety Team member is authorised to confiscate appliances or withdraw supply from any stallholders or operators using appliances that are deemed to be unsafe.

All stallholders using electrical equipment (heaters, boilers, fridges, extensions etc) are required to supply Portable Appliance Test (PAT) certificates, as stated in the terms and conditions (Annex F).

#### Noise

Noise levels for the stage area are to be controlled by the system provider.

Fairground rides with associated music/noise are controlled by the fairground operator.

In all cases, noise must be of a reasonable level and compliant with current regulations and not cause a nuisance.

#### **Litter / street cleaning**

Litter collection and street cleansing will be provided by St Edmundsbury Borough Council's Waste and Street Scene Services.

If there is a requirement for additional litter/street cleansing, then this will be organised through the Event Manager.

#### **Lost Property**

Lost property must be handed to the event operations room, where a written record will be made of time, date, location, who found it (contact number) description of item.

#### **Lost Children**

If required a Lost Child Liaison Officer can be appointed in which case they should have been DBS checked and had training in child protection awareness. The lost child point will be the operations room, for further details see Annexes B and S.

#### **Inspections**

The Safety Team will undertake a full inspection of the market area on Thursday from midday with any follow up visits prior to the opening to ensure remedial actions have been taken.

Various specialist inspectors (trading standards, environmental health etc) will make independent inspections throughout the 4 day event.

#### **Communications**

All key personnel including key stewards will be issued with a radio. A simple radio plan including key mobile telephone numbers can be found in Annex C.

Radios will be issued daily from the Operations Room and returned at the end of each day, spare batteries and chargers will also be located in the Operations Room.

Radio communications will be monitored by the Operations Room. Radio's are to be used to exchange key information and messages should be short and precise.

Guidance for the use of radio's can also be found in Annex C.

#### **Mobile Phones**

In addition to the two-way radios, all key members of event staff will be contactable via mobile phones.

**Note:** With all communications, be it face to face, by radio or mobile phone you must minimise the potential of sensitive information being over heard by members of the public.

#### **Training**

All staff will receive the training necessary to ensure that they are able to do their job safely; this will be identified by the Event Manager.

#### **Vehicle Movements**

There will be a certain amount of vehicle movement during the build up, start/end of each day and the breakdown of the event. A strict one-way system will be in place during these times and managed by the stewards.

All vehicles moving during this period must have hazard warning lights on and be limited to 5 mph; stewards will be available to act as banks men if required.

All vehicles must have left all parts of the site 30 minutes prior to the Fayre opening to the public.

Individual stallholders will be given time slots during the build up to relieve congestion and improve safety during this busy period.

#### **Traffic Management Plan (TMP)**

Due to the changes to the Park and Ride site the traffic management plan has been changed, the new TMP and this can be found at Annex K.

There will be a media plan in place to alert the public on traffic issues around the Town.

#### **Road Closures**

Angel Hill, Abbeygate Street and Hatter Street will be closed for the duration of the event. There will be no access to Abbeygate Street from Higher and Lower Baxter Street. Angel Lane will be closed but access is available to residents and businesses.

#### Access

Visitors to the Christmas Fayre access the site by a variety of routes and transport modes.

#### By Car

Cars are directed to the park at either:

#### a. Park & Ride (Saxham Business Park) Friday - Sunday

Park and Ride (P&R) site at Saxham Business Park (Fri – Sun) is located 3 miles West of Bury St Edmunds. Where a fleet of buses will then transfer the passengers to the drop off/pick up point by the side of St Mary's Church on Crown Street.

The service will operate from 0830 hrs to 2030 hrs on the Friday and Saturday and 0900 hrs am to 1730 hrs on the Sunday and will have a frequency of approximately 15 to 20 minutes.

**Note:** CALOR Gas Limited, at Saxham, is subject to the Control of Major Accident Hazards Regulations (COMAH) 2005 because it stores and bottles hazardous substances, such as propane and butane which are extremely flammable.

The P&R site at Saxham falls within the boundaries of the Public Information Zone (PIZ). As per the Regulations an action card has been produced to advise you what to do in the unlikely event of a major accident on the CALOR site.

For further information refer to the action card is at Annex U (which must be read by all P&R staff and instructions followed if the continuous COMAH alarm is sounded), and the emergency plan at Annex G.

The slip road is the preferred RV point for the emergency services so all P&R services will be suspended.

#### b. Park & Walk (West Suffolk College and Olding Road) Saturday - Sunday

The car parks at West Suffolk College and Olding Road will be open as normal for those wishing to park and walk to Christmas Fayre.

#### c. Park & Walk (Greene King Cullum Road depot) Saturday - Sunday

The car park is operated by Greene King in conjunction with St Edmundsbury Council.

#### **By Excursion Coach**

Excursion coaches are pre-booked and allocated set departure times so that organisers can understand and manage volumes of vehicles and passengers during the Christmas Fayre opening times, especially through the busy egress phases.

On arrival coaches are directed to the drop off/pickup point by the side of St Marys Church on Honey Hill (Zone 17). The empty coaches are then directed to the lorry park at Rougham Hill, Nowton Park has been designated as an overflow if required.

#### By Rail

Christmas Fayre visitors also arrive by rail into Bury St Edmunds; appropriate signage is in place directing them to the Fayre.

#### On Foot

Many local people and some visitors (who seek to park in the town centre car parks) will access the Fayre on foot.

# Car parking

Normal car parking will be in operation during the event on a first come first served basis.

## **Disabled car parking**

There will be limited disabled parking on a first come, first served basis throughout the Town.

## Stallholder parking

Stallholders will be able to park free of charge in the exhibitor's car parks as directed, when displaying the appropriate issued permit.

### Media

In the event of any 'Untoward Incident' or 'Emergency Situation' occurring during the event, which generates media interest, the initial response would be handled by St Edmundsbury Borough Council's nominated communications officer, a media centre will be established in the Apex back of house (see Annex B & C).

If the media ask any event employee to comment they should simply reply that they are not in a position to comment and refer them to the communications officer.

## **Information**

All information, enquiries, including general tourist enquiries will be dealt with by the Tourist Information Office, The Apex, Charter Square, Bury St Edmunds (01284 764667).

M J Hosker BEM Event Director

AHATTE BY

30 October 2018

### **Distribution:**

### **Action:**

### **Internal:**

Event Director - Martin Hosker BEM (Hard copy)
Event Manager - Sharon Fairweather (Hard Copy)
Deputy Event Manger - Christopher Reid (Hard Copy)

Health and Safety Team - (Hard Copy)

Emergency planning - Steve Henthorn (Hard Copy) Environmental Health/Licensing - Richard Smith (Hard Copy)

- Amanda Garnham (Hard Copy)

Communications Officer - Mark Miller (Hard Copy) Steward Manager - Natasha Brockett (Hard Copy)

Operations Room - Operations room supervisor (Hard Copy)

Highways - Cheryl Froud (Hard Copy)
Athenaeum - Duty Manager (Hard Copy)
Apex - Duty Manager (Hard Copy)
Moyses Hall - Duty Manager (Hard Copy)
CCTV Control Room - Teresa Claydon (Hard Copy)
Waste Management - Chris Silverwood (Hard Copy)
Leisure & Cultural - Damien Parker (Hard Copy)
- Abbey Gardens (Hard Copy)

Property Services - Darren Dixon (K Drive)
Car Parks - Alan Reed (Hard Copy)

#### **External:**

Police x 4 (Hard Copy)
Fire and Rescue Service x 2 (Hard Copy)
Ambulance Service x 1 (Hard Copy)
St Johns Ambulance x 3 (Hard Copy)

ARC Management x 1 - Colin Roberts (Hard Copy)

PPE Security (day) x 1 (Hard Copy)

Keepguard Security (night) x 1 - Chris Mattack (Hard Copy)
Pearce Hire x 1 - John Huson (Hard Copy)
SETS x 1 - Marcus Eustace (Hard Copy)
CLAAS (P&R site) x 1 - Richard Vaughan (Hard Copy)

SCC Highways x 1 (Hard Copy)

Radio Supplier x 1 - Ninehundred (Hard Copy)

Steward Supplier x 1 (Hard Copy) Park and Ride site x 1 (Hard Copy) TMS x 1 (Hard Copy)

## **Information**

#### **Internal:**

Chief Executive x 1 - Ian Gallin (K Drive)
Director x 1 - Jill Korwin (Hard Copy)

Assistant Directors x 3 - Jen Eves (Hard Copy) Mark Walsh & Julie Baird (K Drive)

Duty Assistant Director x 2 - TBC, TBC (Hard Copy) Service Manager x 1 - Andrea Mayley (K Drive)

#### **External:**

Suffolk College x 1 (Hard Copy) Sodexo x 1 (Hard Copy)



## Agenda Item 11



